

SPECIFIC ELEMENTS IN THE TERRITORIAL AND STRUCTURAL ORGANIZATION OF LOCAL PUBLIC ADMINISTRATION. THE CASE OF THE RĂDĂUȚI MUNICIPALITY OF SUCEAVA COUNTY

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Abstract:

Of the way in which the local public administration is organized depends the efficiency of local public affairs management. At local collectivity level, the knowledge of the territorial organization, as well as the establishment by the local public administration authorities of the structural organization of the local administrative system are important for the smooth running of the administration process. From this point of view, this article aims at analyzing the way of organizing the local public administration, both territorially and structurally, with specialization at the level of the territorial administrative unit of Rădăuți Municipality in Suceava County. As a result of studying the territorial organization, we found that, according to the population, Rădăuți Municipality occupies the second place on the county, and from the area point of view, it is situated on the 4th place. Then, the analysis carried out at the level of the public institution The Municipality Hall of Rădăuți has highlighted various organizational structures with constant and uninterrupted activity that solve the problems of the this local community.

Key words: territorial organization, structural organization, local public administration, municipality, area, population, town hall

JEL classification: H83

1. INTRODUCTION. BRIEF HISTORY ABOUT THE RĂDĂUȚI COMMUNITY

Today's territory of Rădăuți Municipality and its surroundings, due to good living conditions, have been inhabited since prehistoric times. People came to the valley of the surrounding hills, after the waters were retreated and the marshes were restored. The expanded forests offered hunting to the prehistoric man, and the waters, especially those in the Ochiurilor area, were full of fish (1).

Consequence of commercial rivalry at the urban centers level, the Administration of the Bucovina Land was influenced to order in 1815 some restrictions for the weekly fairs held in the village of Rădăuți. The economic direction of the Rădăuți domain has protested against these restrictions and requested through the Galicia Administration of Lemberg to the "His Royal Imperial Majesty" to raise the Rădăuți to the rank of fair and the approval to hold two fairs each year. As a result of this request, on December 27, 1816, the Aulic Cabinet of Vienna, through Widmann aulic advisor, drafted the following draft: The Rădăuți Locality of Bucovina is transformed into a fair and is approved a weekday fair, Friday and two fairs per year to be determined by the Administration. The aulic office will be responsible for paying the fees for ordering accordingly (2). This project was not a success due to the fact that the taxes were not paid and consequently did not settle accordingly.

After the Archduke Francisc Carol, father of Emperor Francis Joseph I was visiting Rădăuți in the summer of 1851, in the autumn of the same year, the Emperor, a passionate hunter, made a trip in Bucovina to participate in huntings organized in the forests of this province imperial. During his stay in Rădăuți, the Emperor received a delegation from the two Mayors of Rădăuți Wenzel Hoffmann and Vasile Ilasciuc. These presented their tributes and have requested the raising of the

Rădăuți fair at the city rank, invoking a number of reasons regarding the geographical potential of the settlement, the demographic potential, the economic and administrative institutions, the barrack and the military hospital, the export capacity of the indigenous products to the Moldova.

It was also stated that "Rădăuțiul was the second Bucovina province and was destined in the last organizational projects to be the residence of administration of a district and of a court" (3).

Representatives from the Provisional Administration of Bucovina, accompanied by the Rădăuți fair delegates, after having made documentary and on-the-spot findings, confirmed the grounds set out in the request. (4)

The City of Rădăuți is declared municipality by the Law on the declaration as municipalities of some cities, adopted in the Chamber of Deputies on October 4, 1994. (5)

At the official public festivities of Rădăuți as a municipality, which took place on 15 December 1994, Mayor Viorel Năsădeanu presented to the participants a summary report on the historical stages of the evolution of the locality, presenting also an optimistic perspective program of Rădăuți Municipality, by fields of activity and sources of financing.

Since 1996 there have been three consecutive mandates in the position of mayor of Dr. Mihai Frunza, a dignitary familiar with this function through the mandates he has honored in the town of Rădăuți. This is how the evolution of Rădăuți municipality during 1996-2008 is closely related to the commendable activity of Mayor Mihai Frunză. Among the social and public achievements for the period 1996-2004, we selectively recall only a few, initiated due to the proposals initiated by the mayor or the municipal councilors, being included on the agenda of various meetings of the Local Council as draft resolutions, adopted by vote and submitted within the legal terms to the Prefecture of Suceava County. Of the resolutions that have been carried out, are of particular interest those which in principle refer to:

- approval of some concession contracts;
- approval of the renting and the concessioning of some parking lots and garages;
- approval of feasibility studies for the rehabilitation of thermal networks, sewerage networks and their extension and for the realization of social housing;
- approval of some places for housing construction for married young people.

2. THE POSITION OF RĂDĂUȚI MUNICIPALITY IN SUCEAVA COUNTY. TERRITORIAL ORGANIZATION OF RĂDĂUȚI MUNICIPALITY

Suceava County is located in the northeastern part of the country, with an area of 8553.5 km² and occupying the second largest in the country, with a area of 3.6% of the total country. It represents the administrative-territorial unit in Romania, consisting of cities and communes depending on geographic, economic, social and political conditions and on the cultural and traditional ties of the population (6).

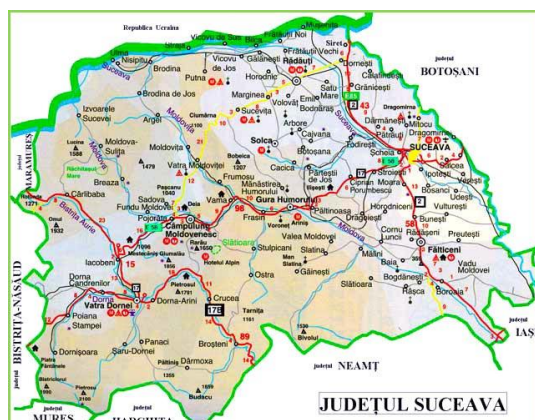


Figure no. 1. Map of Suceava County

The territory of Suceava County, according to Figure no. 1, is organized in 5 municipalities,

11 cities and 98 communes, as follows (see Figure no. 2):

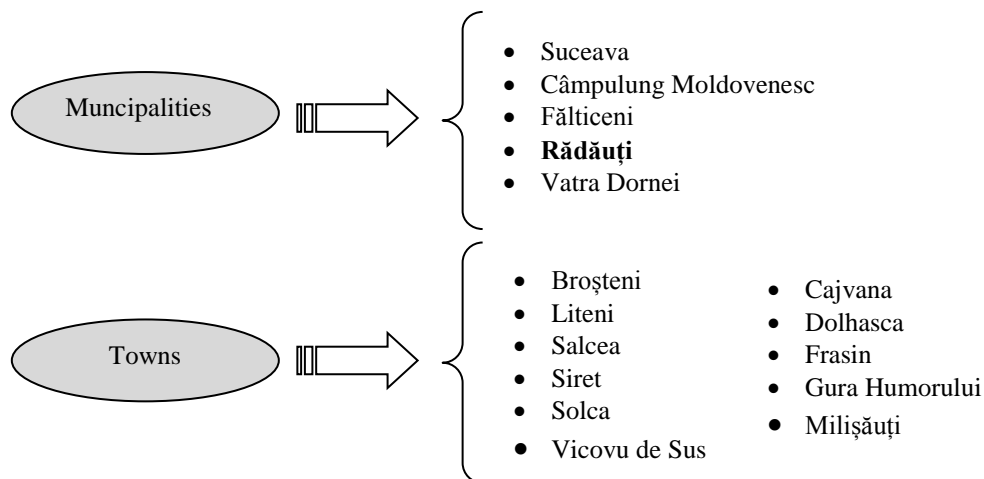


Figure no. 1. Component on municipalities and towns of Suceava County

Rădăuți Municipality is located in the northeastern part of Suceava County, at the foot of the Bukovina Obcines, at an altitude of 374 m above sea level, located near the confluence of the rivers Suceava and Sucevița. This ancient territory is bordered to the north by Frătăuții Vechi commune, to the east by the Satu Mare commune, to the south with the Milisăuți town, but also to the Volovăț commune, and to the west by Marginea commune (see Figure no. 3):

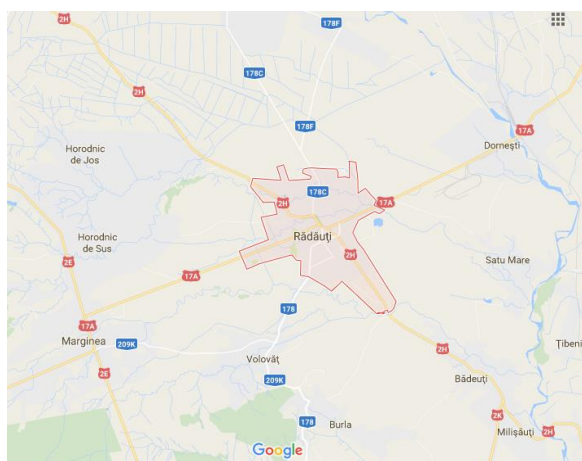


Figure no. 3. Map of Rădăuți Municipality

Source: available at the address <https://www.google.ro/maps> [accessed on 30.03.2018]

The history of the settlement records two distinct phases of development: a rural phase and other urban phase, with the latter delimiting the market stage and the city stage, and the rural phase has its beginnings in very old times, being represented by the first settlements of shepherds, long before that Radomir "cneaz" appeared in the area, from which seems to have derived the name of Rădăuți (7).

The emergence of the monasteries such as Putna, Moldovița, Sucevița, created as fortified centers, but also the proximity of the princely court from the Bădeuți, led that Rădăuți to have an economic and demographic momentum only after the 18th century when are introduced new crops and the growth of horses is expanding.

Regarding to the territorial organization of Rădăuți Municipality, it is important, for the actual study, the presentation, in terms of area and number of inhabitants, each of the 5 municipalities of the Suceava County (see Table no. 1):

Table no. 1. Area, population and density at the level of the municipalities of Suceava County

Criterion no.	Territorial Units	Area	Population	Density
1.	Județul Suceava County	8553.5 km ²	744.677	87.06 loc/ km ²
2.	Suceava Municipality	52.1 km ²	116.767	2241.2 loc/ km ²
3.	Câmpulung Moldovenesc Municipality	141.55 km ²	20.094	141,95 loc/ km ²
4.	Fălticeni Municipality	28.76 km ²	31.464	1.092,5 loc/ km ²
5.	Rădăuți Municipality	32.3 km ²	33.260	1.029,7 loc/ km ²
6.	Vatra Dornei Municipality	144.34 km ²	17.073	118.3 loc/ km ²

Source: Statistical Yearbook of Suceava County, 2016

As we can see from the data recorded in the above table, Rădăuți Municipality is ranked 4th in terms of area, on the first place being the Vatra Dornei Municipality, the second place being held by Câmpulung Moldovenesc, third place being owned by Suceava Municipality and the last place belongs to the Fălticeni Municipality with an area of 28.76 km².

Referring to the number of inhabitants we observe that Rădăuți Municipality has a population of 33,260 inhabitants, occupying the second place on the county, the first place being owned by the Municipality of Suceava. The other places are occupied in descending order by the Fălticeni Municipality, Câmpulung Moldovenesc Municipality and the Vatra Dornei Municipality.

On the basis of these two demographic elements we could calculate the density at the level of these five municipalities, but also of the Suceava County. Thus, from the data analysis we can see that Rădăuți Municipality occupies the third place in the ranking of those five municipalities, the first place being held by Suceava Municipality, followed by Fălticeni Municipality. The last two places are occupied by Câmpulung Moldovenesc Municipality and Vatra Dornei Municipality.

3. ORGANIZATIONAL STRUCTURES IN THE CASE OF THE PUBLIC INSTITUTION THE RĂDĂUȚI MUNICIPALITY HALL

The Municipality Hall is a functional organization with constant and uninterrupted activity, led by a mayor, deputy mayor, secretary and the local council's own apparatus.

The problems of the local community are solved by dispositions of the mayor and resolutions of the local council.

In accordance with the provisions of Law no. 215/2001 republished (8), during 2016, the Mayor convened the Local Council of Rădăuți Municipality in 18 sessions: 12 ordinary sessions, of which one for constitution and 6 extraordinary sessions. The meetings of the Local Council in plenary and in the four specialized committees were public and were carried out according to the Local Council's own Regulation.

There were adopted 243 resolutions of the Rădăuți Local Council were adopted, with project initiators, mayor and local councilors. It is worth mentioning that citizens have not initiated any draft resolution. Of the 243 resolutions of the Local Council adopted, 153 of them are normative and 90 of them have an individual character. The draft resolutions were approved for legality by the secretary of the municipality and then the resolutions adopted were countersigned by the secretary.

The adopted resolutions referred to the approval of the budget of revenues and expenditures, budget rectifications, approvals of local taxes and fees, co-financing from the local budget, approval of the organigram and of the state of functions, approval of the lands according to the Law no. 15/2003, sales of lands, yards, constructions and garages, approval of own regulations for subordinated institutions.

In 2016, the mayor issued a number of 1,000 dispositions, approved for legality by the secretary of Rădăuți municipality and subject to the legality control by the prefect.

The current organizational structure of the Rădăuți Municipality Hall was adopted by the Local Council on the basis of Resolution no. 2 of 2012. This organizational chart is much more complex, with a larger number of places compared to the previous organizational chart. In 2016, when the new mayor came to lead, in a meeting of the Local Council there was proposed to modify

it in order to make the municipality hall activity more efficient and to create some structures that correspond to the increased attributions of the local public administration.

For the year 2016, 328 positions were approved in the organization chart of the Municipality Hall of Rădăuți, of which 104 civil servants and 224 contract staff. The staff of Rădăuți Municipality Hall was divided into 5 directions, 5 services, 2 offices and 32 compartments, as follows:

1. Community Public Service for the Evidence of Persons, comprising two departments with 11 employees;
2. Social Assistance Direction with 125 employees, consisting of five compartments;
3. Rădăuți Bucovina Municipal Sports Club, with 7 employees, subordinated direction to the Local Council of Rădăuți Municipality;
4. Tudor Flodor Municipal Library, with 7 employees, organized at the office level;
5. Rădăuți Ethnographic Museum, with 8 employees, organized at the office level;
6. Rădăuți House of Culture, with 5 employees, organized at the direction level;
7. Permanent work apparatus of the Local Council, having only one employee;
8. Public Administration, Human Resources, Public Relations, Public Procurement and Programs, with 33 posts, structured in six compartments under the direct subordination of the Secretary of the Municipality of Rădăuți;
9. Legal Compartment, with 3 jobs;
10. Agricultural Register Compartment, with one post;
11. Land Fund and Archives Compartment, with 3 jobs;
12. Accounting, Budget-Finance, with 10 posts;
13. Taxes and Fees Service, with 12 employees, consisting of three compartments;
14. Local Police, with 30 employees, with 5 compartments;
15. Audit Compartment, with one employee;
16. Civil Protection and Emergency Situations Compartment, with 2 employees;
17. Information and Tourist Guidance Center, with three employees;
18. Cabinet of the Dignitary, with 2 employees;
19. Direction of the Chief Architect with 17 employees, comprising a service - Territorial Arrangement, Urbanism, Cadastre, Environment and Cemetery Administration and two compartments;
20. Local Authority for Transport and Commercial Authorization, with a number of 2 employees;
21. Technical Direction - subordinated to Deputy Mayor of Rădăuți, with 41 employees, comprising three sectors.

Below we will present, by way of example, information about three structures functioning at the level of the Municipality Hall of Rădăuți.

The Community Public Service for the Evidence of Persons of Rădăuți has in evidence a population of 173,175 inhabitants, structured on 23 administrative-territorial units, namely a municipality, two towns and twenty communes. The graphical representation of the evolution of the number of inhabitants served by this service in the period 2008-2016 is shown in the following figure (vezi Figure no. 4):

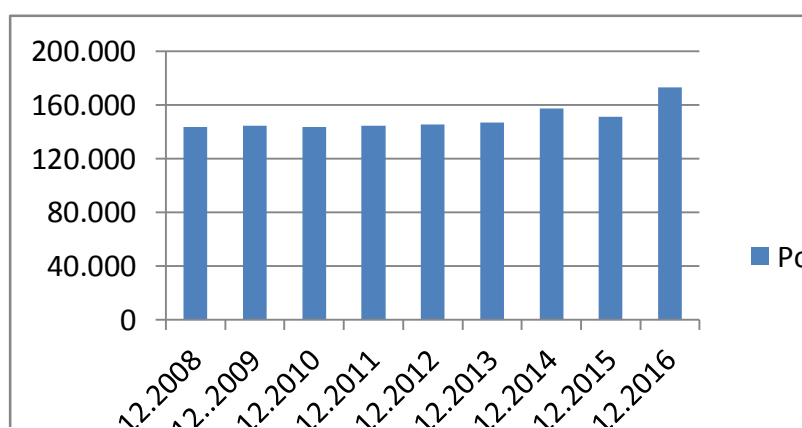


Figure no. 4. Evolution of the number of population served from 31.12.2008 to 31.12.2016

Source: Rădăuți Municipality Hall

Among the main services of local interest is *S.C. Comunale Services S.A. Rădăuți*, a joint-stock company established by the Resolution of the Local Council Rădăuți no. 40 from 1998, having as sole shareholder the Municipality of Rădăuți.

As an object of activity of this company we enumerate: the provision of thermal energy supply services to the housing blocks and the economic agents connected to the centralized heating system in the municipality, the provision of the public lighting service of the municipality and the sanitation service of the municipality.

Local Police Direction. In 2016, Rădăuți Local Police acted in the following fields: public order and silence, as well as the guarding of goods, traffic on public roads, construction discipline and street display, environmental protection, commercial activity, people records, according to the provisions of Law no. 155/2010 (9), of the Government Resolution no. 1332/2010 on the approval of the Framework Regulation on the organization and functioning of the Local Police, of the Resolution of the Local Council no. 30/2010 on the establishment, organization and functioning of the Rădăuți Local Police.

The Public Order and Silence and the Guarding of Goods Compartment carried out activities aimed at ensuring public order and silence, combating the begging and vagabonding phenomenon, ensuring a civic safety climate for the inhabitants of the municipality.

Also, the prevention campaign was intensified by the presence of the local policeman in the area, organizing patrol activities, measures of order, actions in the places exposed to criminal or contraventional deeds. It also participated with the Rădăuți Municipality Police and the Rădăuți Gendarmerie Detachment to ensure public order measures for the actions occasioned by the sports and cultural-artistic public manifestations, respectively the Days of the Municipality, The Fair of Popular Potters and Craftsmen, the Festival of Christmas customs and New Year, football matches, other competitions and outdoor shows.

The actions of the Circulation on public roads Compartment have been concentrated mainly on the central area of the municipality where the traffic intensity is greatest, but also on the road sections at the points of entry into the city, where drivers of heavy goods vehicles affected the correct course of traffic. In this way, important progress has been made in setting up road traffic on the arteries inside the municipality.

It also ensured the fluidization of the road traffic and the closure of the streets in the areas where the asphaltting was carried out, have been detected and sanctioned, as appropriate, the persons who parked cars on the sidewalks and green areas, was supervised the traffic of heavy motor vehicles on the radius of the municipality, the stationing of motor vehicles for the transport of persons or goods.

4. INSTEAD OF CONCLUSIONS

In the direct subordination of *the mayor* are the following services, directions and compartments:

- budget-finance accounting service
- tax and duty service
- local police direction
- internal public audit compartment
- civil protection and emergency situations compartment
- landscaping, urban planning, cadastre, environment, setting up cemeteries service
- housing, housing associations compartment.

The Deputy Mayor has in his subordination the local authority of transport and commercial authorization and the technical directorate with the three categories, namely: the compartment of maintenance, household, mechanization, Zoo park and market sector.

In the direct subordination of *the local council* are the following services, departments, sectors:

- community public service for the registration of persons
- direction of social assistance
- municipal sports club "Bucovina"
- Rădăuți municipality library
- ethnographic museum Rădăuți
- culture house Rădăuți.

And in the subordination of the secretary of the Rădăuți Municipality Hall are the following departments and services:

- service of local public administration, human resources, public relations, public procurement and programs
- legal compartment
- agricultural register compartment
- archive and land fund compartment.

There are some functional relations established between the Municipality Hall compartments. In order to be able to complete certain projects, the compartments of the specialized apparatus are required by law to cooperate with the other compartments.

ENDNOTES

- (1) Schipor Gheorghe, Rădăuți, scurtă privire istorică, Cygnus Publishing House, Suceava, 2010, p.11
- (2) Idem, p. 63
- (3) Idem, p. 64
- (4) Crăciun I. Gavril, Repere Monografice Rădăuți, Lidana Publishing House, Suceava, 2009, p. 26
- (5) The law was published in the Official Gazette of Romania, year VI, no. 326 from November 28, 1994
- (6) Statistical Yearbook of Suceava County, 2016
- (7) Luchian Dragoș, Rădăuți - vatra românească de tradiții și înfăptuiri socialiste, Litera Publishing House, Bucharest, 1982, p.10
- (8) According to the provisions of art. 39, par. 1 of the Law no. 215/2001 on local public administration, republished
- (9) According to the provisions of art. 1 par. 1 of the Law no. 155/2010 on the establishment, organization and functioning of the Local Police

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